

# I give notice that a Turangi Reserves Management Plan Committee Meeting will be held on:

Date: Monday, 13 March 2017

Time: 10.00am

**Location:** Boardroom

**Turangi Service Delivery Centre** 

(Council Offices)

**Turangi Town Centre** 

# **AGENDA**

**MEMBERSHIP** 

Chairperson Mr Ngaiterangi Smallman

**Deputy Chairperson** 

Members Miss Tina Porou

Ms Hine Mohi

Mr Wally van der Aa Cr Tangonui Kingi Cr Barry Hickling

Mayor David Trewavas

**Quorum** Three (3) members of which one (1) must be a representative

from Ngati Turangitukua and one (1) must be a Taupō District

Council elected member

Gareth Green
Chief Executive Officer

# **Order Of Business**

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#### 3.1 TURANGI RESERVES MANAGEMENT PLAN COMMITTEE MEETING - 21 SEPTEMBER 2016

Author: Raeleen Rihari, Customer Services/Democracy Support Officer Authorised by: Tina Jakes, Democracy & Community Engagement Manager

# **RECOMMENDATION(S)**

That the minutes of the Turangi Reserves Management Plan Committee meeting held on Wednesday 21 September 2016 be confirmed as a true and correct record.

# **ATTACHMENTS**

Turangi Reserves Management Plan Committee Minutes - 26 September 2016 [A1746502] 1.



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# 4.1 ELECTION OF CO-CHAIR

Author: Raeleen Rihari, Customer Services/Democracy Support Officer
Authorised by: Tina Jakes, Democracy & Community Engagement Manager

# **PURPOSE**

To elect one Council representative as co-Chair of the Turangi Reserves Management Plan committee.

# **DISCUSSION**

At its meeting on 22 June 2016, members elected Mr Ngaiterangi Smallman and Mrs Maggie Stewart as cochairs of the Turangi Reserves Management Plan committee based on one chair being from Ngati Turangitukua and, one from the Council.

As a result of a change in Turangi-Tongariro ward councillors following the 2016 local government elections in October, a new co-Chair [from the Council] needs to be elected to replace, Mrs Maggie Stewart. Similarly, His Worship the Mayor also appointed Councillor Tangonui Kingi as Council's representative on the Turangi Reserves Management Plan committee.

RECOMMENDATION(S)							
ThatCommittee.	be elected	Co-Chair	of the	Turangi	Reserves	Management	Plan

# **ATTACHMENTS**

Nil

# 4.2 PRESENTATION: TURANGI TOWNSHIP REMEDIES REPORT

Author: Raeleen Rihari, Customer Services/Democracy Support Officer
Authorised by: Tina Jakes, Democracy & Community Engagement Manager

# **PURPOSE**

Representatives from Ngāti Tūrangitukua will be in attendance to discuss the Turangi Township Remedies Report.

# **RECOMMENDATION(S)**

That the Turangi Reserves Management Plan Committee receives the information on the Turangi Township Remedies Report and Ngāti Tūrangitukua representatives be thanked for their presentation.

# **ATTACHMENTS**

Nil

# 4.3 UPDATE ON THE PRE-DRAFT CONSULTATION, FEEDBACK AND PROPOSED DIRECTION OF THE TURANGI RESERVES MANAGEMENT PLAN

Author: Nathan Mourie, Senior Reserves Planner

Authorised by: John Ridd, Group Manager: Business and Technology

#### **PURPOSE**

To inform the Turangi Reserves Management Plan Committee of the progress to date on the Turangi Reserves Management Plan; including feedback and submissions received and, the proposed direction of the management plan.

#### DISCUSSION

Before preparing a draft of the new Turangi Reserves Management Plan, we have carried out consultation with the community.

This pre-draft consultation period is to enable us to identify any issues, expectations and wishes in relation to Turangi parks before getting into the detail of writing the plan.

#### What we've done

This committee has worked with officers to set out the scope of the management plan and its associated development process.

In order to carry out the pre-draft consultation we have attempted to engage the local community through a number of avenues such as:

- Public advertising in local newspapers, social media and local radio.
- Public information session with council officers and committee members.
- An online consultation portal.
- A dedicated email address for feedback.
- Hardcopy submission forms at local council venues.
- Hui at marae with Ngāti Tūrangitukua members

This pre-draft consultation period ended at the end of November, but we remain open to any feedback which will help inform the plan. Following preparation of the draft management plan there will be another opportunity for public consultation and feedback post release of the draft plan.

We are currently in the process of commissioning a cultural impact assessment to help inform the plan content.

# Feedback received

To date, we have received 17 submissions or comments from the various official avenues of contact; 11 from individuals and 6 from organisations. We also received a number of verbal comments through discussions held at the hui and the drop-in session.

The organisations represented were:

- Turangi-Tongariro Residents Association Incorporated (3)
- Pihanga Rugby Club
- Tuwharetoa Polocrosse and Turangi Horse Sports
- Turangi/Tokaanu Sport and Cultural Club Incorporated
- Waiapu Church of the Cross

The main points noted in the submissions and discussions with community members are as follows:

- Street trees protect established trees
- Tūrangitukua Sports Park

- Horse events
- o Clubrooms do up or demolish
- Sub-standard toilets and change room
- River access, walkways, tracks and signage
- Multiple spaces
- Family and children opportunities
- Homes for sports groups (Dambusters league)
- Sportsville/central sports hub
- Fruit trees/community gardens/ replace non-productive exotic trees with fruit trees
- Parks are well maintained
- Like the skate park
- Too much rubbish dropped (not enough respect for parks)
- Waterlogging
- Old equipment in parks/playgrounds
- Restricting vehicle access in some locations (Te Kapua)
- More facilities would be nice (bbq, lighting)
- More colour
- Improved ecology around waterways especially next to Tongariro River and stream flowing through the reserves currently identified as A-E
- Use of parks at the town entries to promote Turangi and lead people into the centre of town if possible
- To try and mitigate the fly-tipping of rubbish and green waste on reserves, particularly in isolated areas
- The history of the land is important regardless of who is the current owner (this is reflected in the inclusion of nearly all parks in Turangi owned by both Ngāti Tūrangitukua and Council, including those which don't strictly require a reserve management plan)
- The usefulness of Tūrangitukua Sports Park for marae sports (pa wars)
- New children's playground next to the Turtle Pools
- Impact of Te Kapua Park development on the adjacent church and security of the church building
- Cleaning and maintenance of the urupa was mentioned as it is immediately adjacent to the Turangi cemetery. There have been some agreements in the past about how these areas go together. While cemeteries do not form part of the management plan, discussions have been held to go over how an accommodation between council operations and the urupa can be reached.
- Some comments on operational matters which have been addressed

The Hui was very helpful for us to continue developing our understanding of the history of the land, the land acquisition and, the relationship between Ngāti Tūrangitukua and previous council representatives. The Cultural Impact Assessment should elaborate and clarify a lot of the points made, which will enable us to suitably reflect some of the concerns and history around the land.

It also became apparent that the history of the land and the circumstances around its acquisition may not be well understood by the majority of people.

# Where we think we are going

A management plan is a fairly open document in that any information is essentially able to be included so long as it does not contradict any of the relevant legislation like the Reserves Act. In this case, as the land is no longer officially gazetted as reserve under the act, there is even more potential freedom in the writing of the plan.

There are also conventions which most management plans follow in order to achieve their goals and to maintain a consistent approach. This allows people to read different plans with an expectation that information will be presented more or less the same way.

Keeping this in mind, there will be some parts of the plan which follow typical management plan conventions, however most of the plan will focus on what is specifically important to Ngāti Tūrangitukua and the Turangi community; the goals, expectations and aspirations of how the whole community would like the parks to be managed and developed.

Based on the interactions and feedback with the committee and the community to date, at this stage officers are leaning towards the following areas of focus and principles for parks:

- Recognise the history and ownership of the land.
- Identify appropriate activities and facilities.
- Rationalise the existing levels of service and facilities to suit the current population and demographics.
- Adopt an "inside-out" or "build the heart" focus where the majority of investment is made on improving the town centre parks.
- Parks should identify, promote and complement a vision for the future of Turangi.
- Parks should be safe for everyone.
- Each park should have an identified purpose and fulfil it, e.g. destination, event, recreation, sport, access, native biodiversity, amenity, scenic, historical etc.

To achieve these goals, it is anticipated that the plan could cover the following areas:

- The main focus of the plan will be to elaborate on the partnership model for making decisions around what is suitable for Turangi parks.
- The introductory elements to the plan will ensure that the history of the sites is well explained, including the acknowledgements of the wrongs done to Ngāti Tūrangitukua by the Crown in their acquisition of the land which currently comprises Turangi parks.
- The plan will outline activities that are acceptable and the measures which will be taken into consideration when assessing activities. Activities which do not fall within those measures will be assessed in conjunction with Ngati Turangitukua, with Ngāti Tūrangitukua having the final say on whether or not an activity is to be allowed (unless there is an overriding legal aspect which would supersede Ngāti Tūrangitukua rights as landowner). However, any activity which falls within the measures may be approved by council parks officers at their discretion without having to consult Ngati Turangitukua. This allows for special or potentially unsuitable requests to be considered by Ngati Turangitukua, without the need to bother people for activities which meet the pre-defined criteria which have already been agreed to.
- In addition, there will be criteria defined as definitely unsuitable. Any activity which falls into these criteria will be declined by officers as well, without being required to be taken to Ngāti Tūrangitukua for comment or approval.
- Sites of significance as identified in the cultural impact assessment are to be acknowledged in a way that is considered appropriate by Ngati Turangitukua. It is understood that some areas which are significant to local iwi may not be suitable for acknowledgement by the wider public due to the individual circumstances of each site. Suitable actions will be taken for each of these sites where the reasons for those actions may not necessarily be made public. Any disclosure of personal Ngāti Tūrangitukua information and history will be at the discretion of Ngati Turangitukua's representatives.
- Opportunities to promote Ngāti Tūrangitukua and make people aware of the land's history will be taken advantage of where appropriate.
- Decisions made concerning the land, information and activities will go through formally acknowledged channels between the committee, Ngāti Tūrangitukua representatives and council. This is to reduce potential conflict and to make sure that Council has a consistent and transparent channel to contact Ngāti Tūrangitukua without risk of conflicting information.
- It is anticipated that either Ngāti Tūrangitukua will nominate specific persons to be points of contact, or that the Ngāti Tūrangitukua representatives on the Committee will be empowered to make decisions on behalf of Ngati Turangitukua.

- Due to the changing nature of the population, appropriate services and facilities will be concentrated
  in the central areas, mainly Te Kapua Park. This may mean that isolated pieces of playground
  equipment for example, such as solitary swing sets, may be removed and a greater emphasis placed
  on improving the playground at Te Kapua Park. In essence, making one or two better facilities in
  preference to spreading around numerous lesser facilities.
- Ngāti Tūrangitukua Sports Park will have a reduced service level, with discussions to be carried out around the long-term future of the land. This park is infrequently used and has a few marginalised facilities which have been abandoned, or are unfit for purpose. Service for the park will be carried out on an as-needed basis for known events (e.g. Pa Wars), with services carried out at other times only for necessary purposes (e.g. fire risk and weed control). The buildings on the park which are unfit are likely to be recommended for removal, primarily the toilet block and clubrooms.
- Provision will be made for areas of reserve which aren't currently required for parks purposes to be
  able to leased out for other purposes to private individuals or companies. It is anticipated that the
  most likely form this would take is grazing of livestock on Tūrangitukua Sports Park.
- Parks with no purpose should be assessed for their suitability for retention.
- Any areas identified which are not necessary for park purposes, and it is not anticipated that they will be needed in the future if Turangi's population increases, may be ear-marked for removal from Taupō District Council administration. Those areas owned by Ngāti Tūrangitukua will be returned to Ngāti Tūrangitukua as fee simple land. Any such land would no longer be eligible for support from council in terms of funding or maintenance, and council may remove any or all of it's assets on the land following discussion with Ngati Turangitukua. Land owned by Council may be returned or offered back for sale to Ngāti Turangitukua, or sold to any other entity following the appropriate legal processes.
- There will be a focus on maintaining appropriate vegetation on parks, with a strong emphasis on weed control and improving native bio-diversity and ecology in appropriate locations. The most high profile location for this work is likely to be the stream area which is located in the areas currently identified as A-E.
- Review the current names of all the parks in order to reinforce and assure the correct names have been given to all the reserves which accurately reflect the Ngāti Tūrangitukua history with the land. In particular the stream in the A-E areas may be re-named to something more suitable if appropriate.

These considerations are by no means exhaustive, complete or closed. It is likely, and hoped, that following this meeting, and as the draft is developed and more input is received from the committee and the public, that the plan will evolve to better reflect the wishes of those most closely involved with the parks.

This is a public, community document which should reflect the wishes of the people with connections to the parks. Therefore there should always be opportunities for the committee to alter the direction and focus of the plan if they think that officers are heading down the wrong path. Officers are here to provide professional advice based on our experience and training, not to direct the process or the content outside of the things which are strictly necessary to achieve the end goal of a relevant reserve management plan.

# CONCLUSION

The Turangi Reserves Management Plan should reflect the wishes of all the interested parties and be prepared in a fair and transparent manner. This report is to inform the committee of the feedback received to date and the potential direction of the plan content and policies based on the work to date. Feedback from the committee is welcomed which would help to clarify or define the direction of the draft plan in order to achieve a document which best represents the wishes of the owners, committee and community.

# **RECOMMENDATION(S)**

That the Turangi Reserves Management Plan Committee receives the report and confirms the direction proposed in this report for the draft Turangi Reserves Management Plan

# **ATTACHMENTS**

Nil

#### 4.4 CULTURAL IMPACT ASSESSMENT REPORT CONTRACT

Author: Sue Mavor, Senior Policy Advisor

Authorised by: Alan Menhennet, Group Manager: Finance and Strategy

#### **PURPOSE**

To inform the Committee that the contract for the cultural impact assessment has been awarded and outline the timeframes for that work.

# DISCUSSION

The Turangi Reserves Management Plan project plan outlines that a contract will be awarded for the preparation of a cultural impact assessment. This report will document the Maori cultural values, interests and associations with the reserve land and include recommendations on how to avoid, remedy or mitigate adverse effects of reserve use on these values, interests and associations. The consultant doing this work needs to work closely with Ngāti Tūrangitukua to prepare the cultural impact assessment report.

At the September Committee meeting it was agreed that the person engaged to develop the assessment needed to have the relevant experience and skills, and knowledge pertinent to Ngāti Tūrangitukua. Additionally, that the marae should be involved in identifying appropriate people to undertake the assessment. Council staff agreed to develop the draft terms of reference and request for proposal and forward to the Ngāti Tūrangitukua representatives so they could suggest who might like to tender for the work. In late October the draft scope of services for the cultural impact assessment contract was forwarded to the committee and any changes requested. Staff also requested the Ngāti Tūrangitukua representatives to provide a list of consultants that would be acceptable to Ngāti Tūrangitukua for this work. Ngāti Tūrangitukua representatives suggested Maria Nepia. At the hui with Ngāti Tūrangitukua on the reserve management plan in November a list of consultants for this work was requested and Tihia Ltd [Maria Nepia] was recommended.

Staff contacted Maria and she has submitted a tender which has been accepted. Her proposal recommends using the following methodology:

- Desk top research- collate all available information on the land contained in reserves
- Present results of desk top study to a Tūrangitukua Working Party and seek feedback and discussion through three Wānanga
- Finalise report and seek sign off from Ngāti Tūrangitukua
- Present final report to the Turangi Reserves Management Plan Committee.

Maria is proposing to present the findings of the draft report to the Turangi Reserves Management Plan Committee in March and the final report in April.

# CONCLUSION

Tihia Ltd [Maria Nepia] was recommended by Ngāti Tūrangitukua as an appropriate consultant to undertake the cultural impact assessment contract. Maria has provided a proposal for the work which has been accepted by staff. The draft report will be presented to the Committee at their March meeting and her final report to the April meeting.

# **RECOMMENDATION[S]**

That the Turangi Reserves Management Plan Committee receives the report on the cultural impact assessment contract.

# **ATTACHMENTS**

Nil

# 4.5 ADOPTION OF MEETING SCHEDULE FOR 2017

Author: Sue Mavor, Senior Policy Advisor

Authorised by: Alan Menhennet, Group Manager: Finance and Strategy

#### **PURPOSE**

To approve a schedule of meetings for the 2017 calendar year.

# **DISCUSSION**

The Committee may choose to adopt a schedule of meetings for the year ahead. This will provide certainty for committee members, elected members, staff and public.

A draft schedule based on the work programme in the project plan is outlined below for consideration.

13 March 2017 – Feedback from consultation process and presentation of the remedies report

May 2017- Presentation of the draft cultural impact assessment report.

June 2017 - Presentation of the final cultural impact assessment report

July 2017 - Draft Reserve Management Plan considered

November 2017 - Hearings and deliberations [two days]

February 2018 - Final workshop to consider the Reserves Management plan prior to adoption

Committee members need to agree suitable dates for the Committee meetings in these months to finalise the schedule.

Once approved, the schedule will be available on Council's website. Additional meetings can be scheduled during the year as required, in accordance with the Local Government Act and, the Local Government Official Information and Meetings Act 1987.

# CONCLUSION

It is recommended that the Committee agrees dates for their meetings for 2017.

RECOMMENDATION(S)
That the Turangi Reserves Management Plan Committee adopts the following schedule of meetings for 2017:
May 2017; June 2017; July 2017; and November 2017.

# **ATTACHMENTS**

Nil